# IFINITIAL STREAM

# 2024 Legislative Priorities

Approved by the NMC Board of Directors August 4, 2023

# **Firefighter Recruitment & Retention**

New Mexico Counties requests a legislative appropriation for the Department of Homeland Security & Emergency Management's State Fire Marshal's Office (SFMO) to assist local governments with critical needs for career and volunteer firefighter and emergency services staffing, recruitment, and retention. Call volume statewide has increased by as much as 50% this past year and many response systems are overburdened. Currently, 19 fire and emergency response districts are at risk of being shut down because they do not meet the response requirements necessary to serve their communities.

New Mexico's counties rely heavily on volunteer personnel for fire, EMS, and emergency management services. In many counties, paid staff is limited to one or two individuals. SFMO data reflects a 17% decrease in volunteer personnel since the pandemic. Individuals are more reluctant to volunteer or aging out of the service and younger generations are not backfilling these losses. This dramatic change necessitates additional funding for recruitment and retention efforts for volunteers, as well as long-term solutions to help local governments add additional paid staff positions.

# **Emergency Medical Services**

New Mexico Counties requests an appropriation of \$10 million to the Department of Health Emergency Medical Services (EMS) Bureau to assist local governments with EMS services. Emergency medical services in New Mexico have been significantly underfunded for years and although local governments have assumed responsibility for providing these services, they are not statutorily required to do so.

The current state appropriation has dropped to \$2.8 million, less than what was allocated in the mid-1990s. Taxes collected through local GRT increments, and other sources of revenue do not provide sufficient support to local governments to meet community needs, especially in rural areas of the state where county services are often the only response available. A more sustainable shared revenue should be identified.

History of EMS Funding
1978—EMS statute created; distributed \$500,000 to 96 services 1978-1988—EMS services increased from 96 to 227 1980s—GF distribution of \$500,000 to DOH for EMS Fund 1986—State advisory committee recommended sustainable EMS Fund 1987—EMS Fund established "\$1 for Life"; generated \$1.8 Million 1988-1994—EMS Services increased from 227 to 294 1992—Legislation to increase the EMS Fund appropriation failed 1994—EMS Fund reverts back to GF 1994—EMS Fund distribution is \$2.9 million for 316 services 2000s—Legislation to add 10¢ to Liquor Tax for EMS Fund failed 2008-2010—EMS Fund distribution is \$3.8 million 2011—Fire Protection Fund amended to include some EMS 2019—Memorial to study sustainable EMS funding needs failed 2020—EMS Fund distribution is \$2.8 million 2020—Legislation to increase EMS Fund to \$5 million failed

# **RISE Funding**

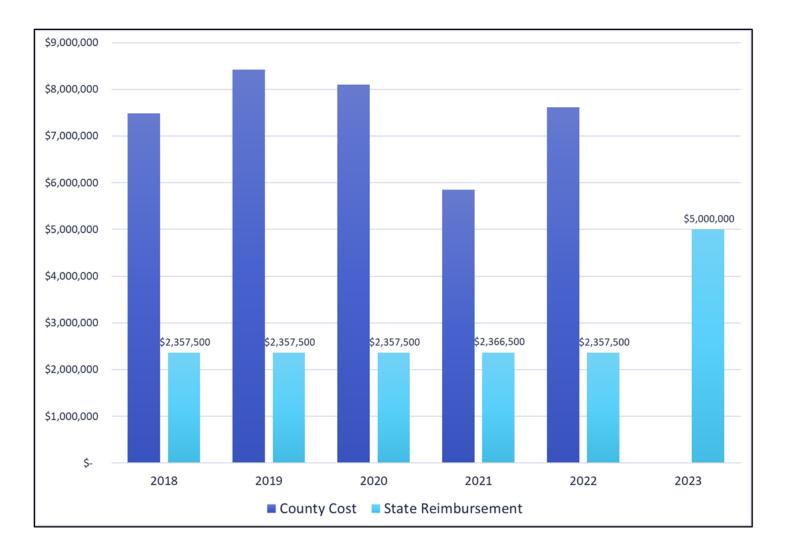
New Mexico Counties requests that the Legislature continue and increase funding for the Reach, Intervene, Support and Engage (RISE) Program in the Human Services Department Behavioral Health Services Division budget. RISE is a partnership between the state and selected counties to provide behavioral health, MAT, housing, vocational and other services to people in detention.

RISE is being implemented in Bernalillo (through UNM), Colfax (through Krossroads Integrative Health and Recovery Solutions), Doña Ana, Eddy (through Lifehouse Inc.), Grant, Lincoln, Luna, Roosevelt, San Juan, Sierra, Socorro, and Valencia counties. San Miguel and Curry counties were awarded planning grants for RISE programming. An increase in funding would provide sustainability and enable expansion of this very successful program.

# **Detention Reimbursement Fund**

New Mexico Counties requests an appropriation of \$7.5 million for the County Detention Facility Reimbursement Fund, (NMSA 1978 §33-3B-4), to reimburse counties a percentage of the cost for housing felony offenders who have been sentenced to confinement in state correctional facilities, in county facilities.

The County Detention Reimbursement Fund was created in 2007 with a \$5 million appropriation following litigation between the counties and state. It diminished to less than \$2.5 million over the next decade. The Legislature restored it to the 2007 amount of \$5 million in 2022 but the five-year average cost to house New Mexico Corrections Department inmates has been calculated by the New Mexico Sentencing Commission to be \$7.5 million.



# **Prisoner Transport & Extradition**

New Mexico Counties requests an appropriation of \$750,000 to DFA to fund prisoner transport and extradition, as provided by NMSA 1978 § 4-44-18C, for individuals committed by a court to a state institution. Currently, counties provide this service, but the Legislature has not appropriated the funding to provide

# **Detention Recruitment & Retention**

New Mexico Counties requests an appropriation of \$10 million for the Detention and Corrections Workforce Capacity Building Fund established by the legislature in 2023 (NMSA 1978 §9-6-19). The Fund was created to assist counties with critical detention officer vacancy levels in county facilities notwithstanding significant pay increases, to attract and retain employees.

#### **County Detention Vacancies**

As of 9/26/2023

County Facility	# of Staff	# Staff Vacancy	% Staff Vacancy
Colfax	30	6	20.00%
De Baca	10	2	20.00%
Sandoval	55	11	20.00%
Doña Ana	219	47	21.46%
McKinley	50	12	24.00%
Curry	64	18	28.13%
Valencia	45	13	28.89%
Santa Fe	64	20	31.25%
Taos	27	9	33.33%
San Juan	95	33	34.74%
Eddy	115	44	38.26%
Otero	62	26	41.94%
Rio Arriba	31	13	41.94%
Quay	22	10	45.45%
Chaves	64	30	46.88%
Bernalillo	411	197	47.93%
Bernalillo (Juvenile)	96	66	68.75%

#### Detention Pay Increases As of 10/20/23

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COUNTIES	OFFICERS	OFFICERS	OFFICERS	
	2021	2022	2023	
Bernalillo	\$17.75	\$19.22	\$20.34	
Chaves	\$13.29	\$15.35	\$17.00	
Colfax	\$14.10	\$16.98	\$16.98	
Curry	\$15.19	\$16.00	\$16.32	
De Baca		\$15.00	\$15.00	
Dona Ana	\$13.70	\$17.50	\$18.00	
Eddy	\$19.51	\$22.61	\$23.75	
Grant	\$16.78	\$15.97	\$16.00	
Hidalgo		\$13.75	\$13.75	
Lea	\$15.00	\$26.00	\$27.30	
Los Alamos		\$22.26	\$22.26	
Luna	\$13.40	\$15.00	\$16.00	
Lincoln	\$13.80	\$18.63	\$20.00	
McKinley	\$17.98	\$14.50	\$16.92	
Otero	\$12.00	\$19.53	\$19.53	
Quay		\$14.00	\$14.00	
Rio Arriba	\$14.15	\$18.00	\$21.75	
Roosevelt	\$13.23	\$14.71	\$15.19	
San Juan	\$16.98	\$18.48	\$18.66	
San Miguel	\$10.05	\$13.40	\$16.46	
Sandoval	\$14.40	\$17.50	\$17.73	
Santa Fe	\$16.05	\$21.34	\$26.00	
Sierra	\$12.90	\$15.41	\$15.41	
Socorro	\$13.10	\$13.44	\$16.11	
Taos	\$14.23	\$16.43	\$21.65	
Valencia	\$13.60	\$17.00	\$17.00	
\$21.34 after academy completion				
\$27.30 after academy completion				
\$750 sign on bonus after 6 months \$500 incentive after first 6 months & \$500 after 1 year				
\$500 incentive after first 6 months & \$500 after 1 year \$19.83 uncertified; \$3,000 sign on bonus until 12/31/23				
φ19.63 uncertified; \$3,000 sign on bonus until 12/31/23				

# **Courthouse Funding**

New Mexico Counties requests an appropriation of \$20 million to AOC for a county courthouse matching fund for construction, renovation, and other needs of state district courthouses. In 2023, the Legislature appropriated \$23 million to the Administrative Office of the Courts to assist with these critical needs. \$15 million was designated to resolve litigation between the 8<sup>th</sup> Judicial District Court and Otero County and the remaining balance is being distributed based on needs statewide.

State district courts no longer reflect a single judge residing at a county facility the way the territorial statute first intended. State district courthouse construction can reach well over \$50 million and the addition of a single judge can cost a county \$2-\$3 million for renovation and increased operational support. Counties maintain that district courthouses are a state responsibility and that the rising costs of construction, security, and IT necessitate a shared revenue stream.

# State Health Benefits Plan

New Mexico Counties seeks a long-term and sustainable solution for the estimated \$149 million deficit in the New Mexico Employee Health Benefits Fund. We ask that the Legislature make an appropriation to rectify the current deficit and develop a plan to thoughtfully address future shortfalls. Participating counties recognize and anticipate that for the fund to be solvent, premium increases may need to be appropriately budgeted for and implemented over the next several years.

Immediately following the 2023 Legislative Session, the General Services Division invoiced local government public bodies (LPB) for prior and anticipated budget shortfalls in the Employee Health Benefits Fund. The State of New Mexico had not increased premiums over the past three years and had not followed through on recommendations to audit provider payments. Participating local governments were not adequately notified of the significant shortfalls and the 24 member counties question the legality of these "special assessments." NMC seeks a solution to ensure fund solvency and guarantee proper notice and planning to enable LPBs to adequately budget for increased costs moving forward.

## Increase Elected Officials Salary Cap

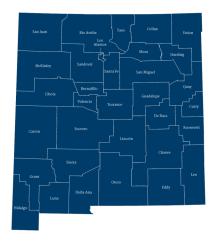
County elected officials' salaries are capped by New Mexico law. NMSA 1978 §4-44-4. HB410 passed unanimously during the 2023 legislative session but was vetoed. An increase is imperative this year as it would affect any incoming elected officials who take office in January 2025.

Counties have historically received an increase to the salary cap every four years. The cap was last amended in 2018 and currently 14 counties are at the cap. In several counties, the chief deputy official or undersheriff make significantly more than the elected official. The inclusion of a CPI provision would eliminate, or greatly reduce, the need for repeated legislative action. New Mexico Counties requests that the Legislature increase the salary cap for newly elected officials by 15% with a provision for future adjustments to track the Consumer Price Index.

#### Counties Currently At Salary Cap

Bernalillo Chaves Cibola Dona Ana Guadalupe Lea Luna McKinley Rio Arriba San Juan San Juan San Miguel Sandoval Santa Fe Valencia

### **New Mexico Counties Legislative Team**



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